

fyi

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From: KOPISTANSKY, PATRICE I. (OGC) (FBI)

Sent: Wednesday, January 26, 2005 4:54 PM

To: ROGERS, GLENN T. (CTD) (FBI)

Cc: BOWMAN, MARION E. (OGC) (FBI); THOMAS, JULIE F. (OGC) (FBI); THOMPSON, SHAWN M. (CTD) (FBI); BLUMENFELD, LAURA ROSS (OGC) (FBI); [REDACTED] (OGC) (FBI)

Subject: Creating necessary files/investigations to which NSL can be tied

Glenn, we've toyed around with a number of ideas as to how to make this work, i.e., how to establish files or investigations by which we can obtain an NSL.

The easiest solution from a legal point of view is to open a PI everytime you get a request. It is more than likely that you would have enough information to meet the standard for a PI, which is very low ("information or an allegation indicating the existence of a circumstance. . ." and circumstance is defined, in relevant part, to include "a crime involved in or related to a threat to the national security [that] has or may have occurred, is or may be occurring, or will or may occur."

However, assuming that such an approach would be cumbersome, option two is to set up either control files or a more generic PI for each type of threat that you receive. In other words, if we could group threats by target (infrastructure, airports, nuclear facilities, etc.) and/or by weapons (bombs, missiles, etc.), then we could establish a control file much like [redacted] and tie the NSL to the particular control file that the threat fits into. Or we could open up a set of PIs that are more encompassing than just one particular threat. A PI could be opened for an investigation of, for instance, "all threats to airports that may be occurring or will or may occur." (tracking the language for opening a PI).

In order to decide how best to set up a system in advance (to avoid having to open a PI each time), we need some sort of listing from you as to the broad categories of threats that you receive. If you can come up with such a listing, either by target or type of weapon, or whatever criteria you deem best covers the threats that you get, then we will work with that listing and determine how to put it into effect so as to be able to tie an NSL to it.

If you have any thoughts on this approach, please let me know. If you are okay with it, then please send me a listing of the categories of files/investigations that you would suggest cover the threats you receive.

thanks. pik